# **Document Pack**



Mark James LLM, DPA, DCA Prif Weithredwr, *Chief Executive,* Neuadd y Sir, Caerfyrddin. SA31 1JP *County Hall, Carmarthen. SA31 1JP* 

FRIDAY, 9 MARCH 2018

# **TO: ALL MEMBERS OF THE STANDARDS COMMITTEE**

I HEREBY SUMMON YOU TO ATTEND A MEETING OF THE STANDARDS COMMITTEE WHICH WILL BE HELD IN THE CHAMBER, COUNTY HALL, CARMARTHEN, AT 10.00 AM, ON FRIDAY, 16TH MARCH, 2018 FOR THE TRANSACTION OF THE BUSINESS OUTLINED ON THE ATTACHED AGENDA.

Mark James CBE

## CHIEF EXECUTIVE



Democratic Officer:	Martin S. Davies
Telephone (direct line):	01267 224059
E-Mail:	MSDavies@carmarthenshire.gov.uk
Ref:	AD016-001



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# **STANDARDS COMMITTEE**

# MEMBERSHIP: 9 MEMBERS

#### Independent Members (5)

- 1. Mrs Mary Dodd
- 2. Mrs Daphne Evans
- 3. Mrs Julie James
- 4. Mr M. Andre Morgan
- 5. Mr Alun Williams

#### Vice-Chair of the Committee

Chair of the Committee

#### Community Committee Member (1)

1. Town Councillor Philip Rogers

#### Elected Members of the County Council (3)

- 1. Councillor Jeanette Gilasbey
- 2. Councillor Louvain Roberts
- 3. Councillor Gareth Thomas



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# AGENDA

- 1. APOLOGIES FOR ABSENCE.
- 2. DECLARATIONS OF PERSONAL INTEREST.
- 3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE5 8MEETING OF THE COMMITTEE HELD ON THE 6TH DECEMBER2017.
- 4. DECISION OF THE ADJUDICATION PANEL FOR WALES.9 16
- 5. CODE OF CONDUCT CASEBOOK.
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- 6. FORWARD WORK PROGRAMME.29 34
- 7. CODE OF CONDUCT TRAINING FOR TOWN AND COMMUNITY 35 84 COUNCILLORS.
- 8. ANY OTHER ITEMS OF BUSINESS THAT BY REASON OF SPECIAL CIRCUMSTANCES THE CHAIR DECIDES SHOULD BE CONSIDERED AS A MATTER OF URGENCY PURSUANT TO SECTION 100B(4)(B) OF THE LOCAL GOVERNMENT ACT 1972.



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# Agenda Item 3

Wednesday, 6 December 2017

#### PRESENT: M.A. Morgan (Chair)

#### **Independent Members:**

M. Dodd and A. Williams

#### Councillors:

S.M. Allen and G.B. Thomas

#### The following Officers were in attendance:

R. Edgecombe, Legal Services Manager

K. Thomas, Democratic Services Officer

#### Chamber, County Hall, Carmarthen - 2.00 - 2.55 pm

#### 1. APOLOGIES FOR ABSENCE.

An apology for absence was received from Councillor B.A.L. Roberts.

#### 2. DECLARATIONS OF PERSONAL INTEREST.

There were no declarations of personal interests.

# 3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING OF THE COMMITTEE HELD ON THE 28TH SEPTEMBER, 2017.

UNANIMOUSLY RESOLVED that the minutes of the meeting of the Committee held on the 28<sup>th</sup> September, 2017 be signed as a correct record.

#### 4. STANDARDS COMMITTEE ANNUAL REPORT 2016/2017

The Committee considered its 2016/17 Annual Report detailing the work undertaken during that period and noted that, if adopted, it would be presented to the Council meeting in January 2018 for approval.

# UNANIMOUSLY RESOLVED TO RECOMMEND TO COUNCIL THAT the Standards Committee Annual Report 2016/17 be adopted.

#### 5. APPLICATION FOR DISPENSATION BY COUNCILLOR ARWEL DAVIES

The Committee considered an application submitted by County Councillor Arwel Davies for the grant of a dispensation under the provisions of the Standards Committees (Grant of Dispensations) (Wales) Regulations to speak and make written representations at meetings of Carmarthenshire County Council in respect of matters relating to or likely to affect farming and agriculture.

It was reported that a dispensation was sought as Councillor Davies could potentially have a personal interest in such business by virtue of paragraphs 10(2)(a)(i) and 10(2)(a)(iv), of the Code of Conduct in that he was a working farmer who owned land in the County



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The member's interest was also prejudicial as a member of the public with full knowledge of the facts would reasonably regard that interest as being so significant as to prejudice their judgement of the public interest.

Councillor Davies had accordingly requested that he be granted a dispensation under regulations 2 (d) and (f) of the Standards Committees (Grant of Dispensations) (Wales) Regulations.

The Legal Services Manager reminded the Committee that in considering the application, it had, at its meeting held on the 28<sup>th</sup> September, 2017 (minute 12 refers) granted similar dispensations to a number of County Councillors until the 30<sup>th</sup> September 2018 to speak but not vote, and to make written representations at meetings of Carmarthenshire County Council.

The Legal Services Manager referred to the Committee's previous decision and stated that should it decide to similarly grant Councillor Davies' application, the Monitoring Officer had enquired whether it would consider granting her delegated authority to grant any additional identical dispensation applications which may be received from other County Councillors who were also engaged in farming, owned farm land which was actively farmed by others or had close personal associates who were actively engaged in farming

#### UNANIMOUSLY RESOLVED

- 5.1 that dispensation be granted under Regulations 2(d) and (f) of the Standards Committees (Grant of Dispensations) (Wales) Regulations to County Councillor Arwel Davies to SPEAK, BUT NOT VOTE, AND TO MAKE WRITTEN REPRESENTATIONS at meetings of Carmarthenshire County Council in relation to any matters relating to or likely to affect farming and agriculture until the 30<sup>th</sup> September 2018.
- 5.2 that delegated authority be granted to the Council's Monitoring Officer, up to the Committee's Meeting in September 2018, to grant identical dispensation applications which may be received from other County Councillors on identical terms to those granted by the Standards Committee in September 2017 i.e. to SPEAK, BUT NOT VOTE, AND TO MAKE WRITTEN REPRESENTATIONS at meetings of Carmarthenshire County Council in relation to any matters relating to or likely to affect farming and agriculture until the 30<sup>th</sup> September 2018.

# 6. CODE OF CONDUCT COMPLIANCE BY TOWN AND COMMUNITY COUNCILLORS

The Committee, received for consideration, as part of its monitoring role in Code Compliance by Community and Town Councils, a report detailing the levels of Code Training received, declarations of interest made, dispensation requests granted and Code complaints for those authorities during the period 2014/15 – 2016/17.

Reference was made to the fact a number of Town and Community Councils had not received Code of Conduct Training. The Legal Services Manager advised that whilst those authorities had not attended any training provided by the County



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Council, it may be the case they had received training via One Voice Wales. He advised that the onus was on Town and Community Clerks to ensure the provision of Code of Conduct training for their respective authorities.

#### UNANIMOUSLY RESOLVED that the report be received.

#### 7. CODE OF CONDUCT CASEBOOK

The Committee considered the Public Service Ombudsman for Wales' latest issue of the 'Code of Conduct' Casebook detailing summaries of four code investigations undertaken relating to members of County and Community Councils brought to a conclusion during the period July to September, 2017.

#### UNANIMOUSLY RESOLVED that the report be received.

CHAIR

DATE



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## STANDARDS COMMITTEE 16<sup>th</sup> March 2018

## DECISION OF THE ADJUDICATION PANEL FOR WALES

#### **Recommendations / key decisions required:**

To consider the report

#### **Reasons:**

The subject matter of this report falls within the remit of the Committee

Scrutiny Committee recommendations / comments:

Not applicable

Exec Board Decision Required

**Council Decision Required** 

NO

NO

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Clir E Dole (Leader)

		<b>x y</b>
Directorate		
Chief Executives		
Name of Head of Service:	Designations:	
Linda Rees-Jones	Head of Administration & Law	Tel Nos.
Report Author:		01267 224018
Robert Edgecombe	Acting Legal Services Manager	E Mail Addresses:
		RJEdgeco@carmarthenshire.gov. uk.
	•	•



## EXECUTIVE SUMMARY STANDARDS COMMITTEE 16<sup>th</sup> March 2018

## **DECISION OF THE ADJUDICATION PANEL FOR WALES**

On the 10<sup>th</sup> January 2018 the Adjudication Panel for Wales published its findings in the case of former Conwy County Borough Council member Dr Stuart Anderson.

The matter had been referred to the Panel by the Public Services Ombudsman for Wales in July 2017 as a result of complaints that Dr Anderson had;

- 1. Made unfounded allegations against council staff
- 2. Had involved himself in an issue in which he had a prejudicial interest
- 3. Had widely circulated personal comments about a senior officer
- 4. Had attempted to compromise the impartiality of an officer
- 5. Had shared confidential information

The Panel found that Dr Anderson had breached the members code of conduct on 9 separate grounds and disqualified him from office for 18 months.

A copy of the Panel's decision is attached.

The decision, although not setting out in full detail the allegations against Dr Anderson, provides useful guidance on the interpretation of key parts of the Code

DETAILED REPORT ATTACHED ?

YES

# IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: L Rees-Jones

#### Head of Administration and Law

Policy, Crime & Disorder and	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
Equalities NONE	NONE	NONE	NONE	NONE	NONE	NONE



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## CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed belowSigned:L Rees-JonesHead ofAdministration and Law

- 1. Scrutiny Committee Not applicable
- 2. Local Member(s) Not applicable
- 3. Community / Town Council Not applicable
- 4. Relevant Partners Not applicable
- 5. Staff Side Representatives and other Organisations Not applicable

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

#### THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Legal file	DPSC-160	Legal Services, County Hall



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PDC / APW

PANEL DYFARNU CYMRU ADJUDICATION PANEL FOR WALES

#### **NOTICE OF DECISION**

 TRIBUNAL REFERENCE NUMBER:
 APW/002/2017-018/CT

 RESPONDENT:
 Former Councillor Stuart Anderson

**RELEVANT AUTHORITY(IES):** Conwy County Borough Council

1. A Case Tribunal convened by the President of the Adjudication Panel for Wales has considered a reference in respect of the above Respondent.

2. In a letter dated 31 July 2017, the Adjudication Panel for Wales received a referral from the Public Services Ombudsman for Wales ("the Ombudsman") in relation to allegations made against Former Cllr Dr Stuart Anderson. During the investigation, the Ombudsman became aware of further allegations about Former Cllr Dr Anderson. The allegations referred to the Adjudication Panel for Wales were that Former Cllr Dr Anderson had breached Conwy County Borough Council's Code of Conduct by making a number of unfounded allegations against staff, had involved himself in an issue which he had a prejudicial interest, had widely circulated personal comments about a senior officer, had attempted to compromise the impartiality of an officer and shared information which should reasonably have been regarded as confidential.

3. At a hearing on 9 – 10 January 2018 at Mold County and Family Court, Law Courts, Civic Centre, Mold, Flintshire CH7 1AE, the Case Tribunal found by unanimous decision that Former Cllr Dr Anderson failed to comply with the Conwy County Borough Council's Code of Conduct as follows:

4.1 Paragraph 4(a) of the Code of Conduct states that you must carry out your duties and responsibilities with due regard to the principle that there should be equality of opportunity for all people, regardless of their gender, race, disability, sexual orientation, age or religion.

4.2 The Case Tribunal found that Former Cllr Anderson breached this paragraph in his treatment of Officer X. In numerous emails, Former Cllr Dr Anderson challenged Officer X's capacity to fulfil his role in numerous emails to a variety of persons on the ground that he showed signs of "early dementia" and, later due to his disability without any objective evidence regarding his medical condition or internal personnel information held by the Council. Former Cllr Dr Anderson relied on his status as a retired doctor to justify speculation about Officer X and his health, and disclosed confidential medical information about Officer X again to a variety of persons, including members of the public. It was clear Former Cllr Dr Anderson's view was that Officer X should not be employed in his role due to his disability.

4.3 Paragraph 4(b) of the Code of Conduct states that you must show respect and consideration for others.

4.4 The Case Tribunal found that Former Cllr Dr Anderson breached this provision on a number of occasions. His conduct in relation to Officer X showed a lack of respect and consideration, even after he was warned by council officers to cease circulating assertions about his health. The Case Tribunal did not find that Former Cllr Dr Anderson had failed to show respect and consideration to Ms Doran as according to her own evidence he had not been abusive or unduly critical of her. The Case Tribunal did find that Former Cllr Dr Anderson had acted towards Ms Hughes without respect or consideration in his email of 14 March 2016 which referred to her and another as being found "in flagrante" and said she had fabricated evidence. The email was sent to third parties. This was a very serious allegation against a legal officer of the Council and Former Cllr Dr Anderson did not follow the proper process to raise such concerns. The Case Tribunal did find that Former Cllr Dr Anderson, by calling the head teacher of a Conwy school a 'psychopath' on two occasions without any evidence other than the comments of his friend Mr Griffiths failed to show the head teacher respect and consideration.

4.5 Paragraph 4(c) of the Code of Conduct states that you must not use bullying behaviour or harass any person.

4.6 The Case Tribunal found that Former Cllr Dr Anderson did bully and harass Officer X by repeatedly speculating about his health and circulating confidential information about his health. Former Cllr Dr Anderson continued to do so, despite warning that it was not appropriate to widely circulate such information and speculation. The Case Tribunal noted the impact upon Officer X, and concluded it was more likely than not that Former Cllr Dr Anderson's conduct contributed towards the early retirement of Officer X. It found Former Cllr Dr Anderson's conduct was offensive, insulting and humiliating towards Officer X, undermined him to others, affected his confidence and may have adversely affected his health. The conduct was also repeated and upset Officer X.

4.7 Paragraph 4(d) of the Code of Conduct states that you must not do anything which compromises, or which is likely to compromise, the impartiality of those who work for, or on behalf of, your authority.

4.6 The Case Tribunal found that Former Cllr Dr Anderson sought to compromise the impartiality of Ms Doran by instructing her to persuade Mr Davies to take action and to access his emails. The veiled threat that if Ms Doran did not do so, action may be taken against the Council was improper and designed to force Ms Doran to do as Former Cllr Dr Anderson wished and achieve an outcome he wished in respect of the leadership of a school.

4.7 Paragraph 5(a) of the Code of Conduct states that you must not disclose confidential information or information which should reasonably be regarded as being of a confidential nature, without the express consent of a person authorised to give such consent, or unless required by law to do so.

4.8 The Case Tribunal found that Former Cllr Dr Anderson breached this paragraph by disclosing information about Officer X's health to third parties (when not required to do so by law and without his consent), circulating a

dossier prepared by Mr Griffiths regarding a school which contained confidential employment information (when not required to do so by law and without the consent of the school or those named within), and circulating a letter from Mrs A containing information about her health (when not required to do so by law and without her consent). The Case Tribunal concluded Former Cllr Dr Anderson as a former doctor and the quasi-employer of Council employees ought reasonably have regarded the information as confidential.

4.9 Paragraph 6(1)(a) of the Code of Conduct states that you must not conduct yourself in a manner which could reasonably be regarded as bringing your office or authority into disrepute

4.10 The Case Tribunal found that Former CIIr Dr Anderson brought the role of elected member into disrepute by means of his conduct towards Officer X, allegations against Ms Hughes, seeking preferential treatment for his close personal associate Mr Griffiths and calling in a decision to remove Mr Griffiths from his role on a school governing body when he had a prejudicial interest, circulating confidential information, and making numerous written and oral representations on behalf of Mr Griffiths when Former CIIr Dr Anderson had a prejudicial interest.

4.11 Paragraph 7(a) of the Code of Conduct states that you must not in your official capacity or otherwise, use or attempt to use your position improperly to confer on or secure for yourself, or any other person, an advantage or create or avoid for yourself, or any other person, a disadvantage.

4.12 The Case Tribunal found that Former Cllr Dr Anderson did breach this paragraph as he undertook a campaign to seek justice for Mr Griffiths, seeking preferential treatment for him and seeking to circumvent the official processes to deal with the issue. The Case Tribunal judged Former Cllr Dr Anderson to have failed to recognise the fact that his prejudicial interest meant it was improper to actively campaign on behalf of Mr Griffiths, particularly when his personal and prejudicial interest had not been declared (except on one occasion).

4.13 Paragraph 14(1)(c) of the Code of Conduct states that where you have a prejudicial interest in any business of your authority you must, unless you have obtained a dispensation from your authority's standards committee, not seek to influence a decision about that business

4.14 The Case Tribunal found that Former Cllr Dr Anderson had both a personal and prejudicial interest in relation to his close personal associate Mr Griffiths, which he failed to declare except at a meeting of the scrutiny committee of 16 May 2016 when seeking to influence the decision of the Council in emails, during meetings and in his call to Ms Doran.

4.15 Paragraph 14(1)(d) of the Code of Conduct states that where you have a prejudicial interest in any business of your authority you must, unless you have obtained a dispensation from your authority's standards committee, not make any written representations (whether by letter, facsimile or some other form of electronic communication) in relation to that business.

4.16 The Case Tribunal found that Former Cllr Dr Anderson had both a personal and prejudicial interest in relation to his close personal associate Mr

Griffiths, which he failed to declare except at a meeting of the scrutiny committee of 16 May 2016, when making written representations about the decision regarding Mr Griffiths.

5. Former Cllr Dr Anderson should be disqualified for 18 months from being or becoming a member of the Conwy County Borough Council or of any other relevant authority within the meaning of the Local Government Act 2000, with effect from the date of this notice.

6. Conwy County Borough Council and its Standards Committee are notified accordingly.

7. The Respondent has the right to seek the leave of the High Court to appeal the above decision.

Signed:

Date: 10 January 2018

Claire Sharp Chairperson of the Case Tribunal

Siân Jones Panel Member

Juliet Morris Panel Member

## STANDARDS COMMITTEE 16/03/18

CODE OF CONDUCT CASEBOOK								
Recommendations / key decisions required:								
To consider the report								
<b>Reasons:</b> The subject matter of this report falls within the remit of the Committee								
Scrutiny Committee recommend	lations / comments:							
Not applicable								
Exec Board Decision Required	NO							
Council Decision Required	NO							
EXECUTIVE BOARD MEMBER	PORTFOLIO HOLDER:- Cllr E	Dole (Leader)						
Directorate								
Chief Executives								
Name of Head of Service:	Designations:							
Linda Rees-Jones	Head of Administration & Law	Tel Nos.						
Report Author:	Report Author: 01267 224018							
Robert Edgecombe	Acting Legal Services Manager	E Mail Addresses:						
		RJEdgeco@carmarthenshire.gov. uk.						



## EXECUTIVE SUMMARY STANDARDS COMMITTEE 16/03/18

#### CODE OF CONDUCT CASEBOOK

The Public Services Ombudsman for Wales has published the latest issue of the 'Code of Conduct Casebook' (Issue 15) which sets out summaries of code investigations which have been brought to a conclusion during the preceding quarter.

As the committee will note, of the 5 case summaries published, 4 resulted in no evidence of breach being found and 1 where a breach was found to have occurred but no action was taken against the councillor concerned.

None of these cases related to councillors from Carmarthenshire.

Case 201700102 (Merthyr Tydfil Borough Council) provides useful guidance on an apparent distinction that is being drawn by the Ombudsman between a councillor bringing themselves into disrepute and bringing their office into disrepute

DETAILED REPORT ATTACHED ?

YES

# IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: L Rees-Jones

Head of Administration and Law

Policy, Crime & Disorder and	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
Equalities NONE	NONE	NONE	NONE	NONE	NONE	NONE



## CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below Signed: L Rees-Jones Head of Administration and Law

- 1. Scrutiny Committee Not applicable
- 2. Local Member(s) Not applicable
- 3. Community / Town Council Not applicable
- 4. Relevant Partners Not applicable
- 5. Staff Side Representatives and other Organisations Not applicable

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

#### THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Legal file	DPSC-160	Legal Services, County Hall



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# The Code of Conduct Casebook

Issue 15 January 2018

# Contents

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# Introduction

The Public Services Ombudsman for Wales considers complaints that members of local authorities in Wales have broken the Code of Conduct. The Ombudsman investigates such complaints under the provisions of Part III of the Local Government Act 2000 and the relevant Orders made by the National Assembly for Wales under that Act.

Where the Ombudsman decides that a complaint should be investigated, there are four findings, set out under section 69 of the Local Government Act 2000, which the Ombudsman can arrive at:

(a) that there is no evidence that there has been a breach of the authority's code of conduct;

(b) that no action needs to be taken in respect of the matters that were subject to the investigation;

(c) that the matter be referred to the authority's monitoring officer for consideration by the standards committee;

(d) that the matter be referred to the President of the Adjudication Panel for Wales for adjudication by a tribunal (this generally happens in more serious cases).

In the circumstances of (c) and (d) above, the Ombudsman is required to submit the investigation report to the standards committee or a tribunal of the Adjudication Panel for Wales and it is for them to consider the evidence found by the Ombudsman, together with any defence put forward by the member concerned. It is also for them to determine whether a breach has occurred and if so what



penalty (if any) should be imposed.

The Code of Conduct Casebook contains summaries of reports issued by this office for which the findings were one of the four set out above. However, in reference to (c) and (d) findings, The Code of Conduct Casebook only contains the summaries of those cases for which the hearings by the standards committee or Adjudication Panel for Wales have been concluded and the outcome of the hearing is known. This edition covers October to December 2017.

# The Code of Conduct

# **Case summaries**

# No evidence of breach

#### Cardiff Council – Promotion of equality and respect

#### Case Number 201606695 – Report issued in October 2017

A complaint was made that a member ("the Councillor") of Cardiff Council ("the Council") breached the Authority's Code of Conduct for elected members when he allegedly made comments to a former Councillor on two occasions about a local religious association.

The complaint was investigated on the basis that the member may have breached paragraphs 4(a), 4(b), 4(d) and 6(1)(a), relating to equality, respect, impartiality and bringing their office or authority into disrepute.

The investigation found that there were no witnesses to either of the conversations the member had with the former Councillor. The member also strongly denied the allegations. Therefore, under section 69(4) (a) of the Local Government Act 2000, the Ombudsman's finding was that there was no evidence that the member failed to comply with the Code of Conduct.

# Merthyr Tydfil County Borough Council - Integrity

#### Case Number 201700102 – Report issued in October 2017

A complaint was made that a member ("the Councillor") of Merthyr Tydfil County Borough Council ("the Council") breached the Authority's Code of Conduct for elected members when she made comments about a member of the public in a Facebook messenger group chat.

The complaint was investigated on the basis that the Councillor may have breached paragraph 6(1)(a) of the Code, by bringing her office or authority into disrepute.

The Ombudsman considered that the Councillor's comments were made in extremely bad taste. However, he took into account that the Facebook messenger group in which the Councillor posted her comments only consisted of three members. It was clear that the Councillor deeply regretted her actions and when she realised that the subject of her comments had become aware of what she had posted, she provided a fulsome apology.

The investigation found that, whilst the Councillor's actions may have brought herself into disrepute, for the reasons outlined above, she had not brought her office or authority into disrepute. Therefore, under section 69(4)(a) of the Local Government Act 2000, the Ombudsman's finding was that there was no evidence that the Councillor failed to comply with the Code of Conduct. However, the Councillor was advised of her responsibility to take care when expressing her personal opinions.

# Tywyn Town Council and Gwynedd Council – Promotion of Equality and Respect Case Number 201607353 & 201607357 – Report issued in November 2017

Councillor X complained that a member ("Councillor Y") of Tywyn Town Council and Gwynedd Council breached the Code of Conduct for elected members by making personal allegations about her Councillor

# The Code of Conduct Casebook

X provided evidence that Councillor Y made comments about her in various emails, which he had sent to members of Tywyn Town Council and Gwynedd Council.

The complaint was investigated on the basis that Councillor Y may have breached paragraphs 4(b) (failure to show respect and consideration), 4(c) (bullying and harassment), and 6(1)(a) (bringing his office or authority into disrepute).

The Ombudsman did not consider that the comments made by Councillor Y were so offensive as to amount to a breach of paragraph 4(b) of the Code of Conduct. Neither did he consider that his actions were sufficiently serious to amount to a breach of paragraph 4(c) of the Code.

In relation to paragraph 6(1)(a) of the Code, there was no evidence to suggest that Councillor Y had shared emails with members of the public. He had sent one email to a member of the press, and whilst the Ombudsman considered it was unwise for him to do so, it did not appear that the email was acted upon or shared further. That being so, the Ombudsman did not consider that the consequences of his actions were sufficiently serious to have brought his office or authority into disrepute.

Whilst the Ombudsman's finding was that there was no evidence that Councillor Y had failed to comply with the Code of Conduct, he was advised of his responsibility to be mindful of how his comments are perceived by others in future.

#### Llansannan Community Council – Promotion of Equality and Respect Case Number 201700953 – Report issued in November 2017

Mr X complained that a member ("the Councillor") of Llansannan Community Council ("the Community Council"), breached the Code of Conduct for members when he asked Mr X to leave a meeting of the Community Council and used the words "for your own safety," which Mr X considered to be a threat.

The complaint was investigated on the basis that there may have been a failure to comply with the following paragraph of the Code of Conduct for elected members:

- 4(b) you must show respect and consideration for others; and
- 4(c) you must not use bullying behaviour or harass any person.

There was no evidence to suggest that the Councillor's behaviour towards Mr X was in any way threatening and the Ombudsman was satisfied that his actions were reasonable under the circumstances.

Under Section 69(4)(a) of the Local Government Act 2000, the Ombudsman's finding was that there was no evidence that the Councillor failed to comply with the Code of Conduct.

# The Code of Conduct Casebook

# No action necessary

# Conwy County Borough Council - Disclosure and registration of interests

#### Case Number 201702250 – Report issued in October 2017

The Ombudsman received a complaint that a member of Conwy County Borough Council ("the Councillor") had breached the Code of Conduct when he submitted a written objection, in an official capacity, to a planning application which the complainants had made to the Council. The Councillor lives near the application site, and could be personally affected by it.

The Ombudsman concluded that it was likely that the Councillor had breached the Code given the proximity of the development site to his home and the fact his objections were sent from his Council email address and signed off "Councillor [Name]". However, the Ombudsman decided to take no action in this case on the basis that the Councillor had shown remorse and apologised, his explanation that he had accidentally selected his Council email address from a drop down box when writing his email was plausible, he had acted swiftly to withdraw his objection when concerns were raised, and his actions did not adversely affect the planning application, which was granted permission.



# Referred to Standards Committee

There are no summaries in relation to this finding



# Referred to Adjudication Panel for Wales

There are no summaries in relation to this finding

# The Code of Conduct Casebook

# More information

We value any comments or feedback you may have regarding The Code of Conduct Casebook. We would also be happy to answer any queries you may have regarding its contents. Any such correspondence can be emailed to <u>Matthew.Aplin@ombudsman-wales.org.uk</u> or sent to the following address:

Public Services Ombudsman for Wales 1 Ffordd yr Hen Gae Pencoed CF35 5LJ

Tel: 0300 790 0203 Fax: 01656 641199

e-mail: ask@ombudsman-wales.org.uk (general enquiries)

Follow us on Twitter: <u>@OmbudsmanWales</u>

Further information about the service offered by the Public Services Ombudsman for Wales can also be found at <u>www.ombudsman-wales.org.uk</u>

# Agenda Item 6

## STANDARDS COMMITTEE 16/03/18

FORWARD WORK PROGRAMME							
Recommendations / key decisions required:							
To consider the report							
Reasons: The subject matter of thi	s report falls within the r	emit of the Committee					
Scrutiny Committee recommend	ations / comments:						
Not applicable							
Exec Board Decision Required	NO						
Council Decision Required	NO						
EXECUTIVE BOARD MEMBER	PORTFOLIO HOLDER:- Cllr E	Dole (Leader)					
Directorate							
Chief Executives							
Name of Head of Service:	Designations:						
Linda Rees-Jones	Head of Administration & Law	Tel Nos.					
Report Author:	Report Author: 01267 224018						
Robert Edgecombe	Acting Legal Services Manager	E Mail Addresses:					
		RJEdgeco@carmarthenshire.gov. uk.					



## EXECUTIVE SUMMARY STANDARDS COMMITTEE 16/03/18

#### FORWARD WORK PROGRAMME

At a previous meeting of the committee it was requested that officers prepare a draft forward work programme for forthcoming municipal years, with a view to distributing the routine business of the committee more evenly throughout the year.

This was first tried in 2017/208 and achieved the intended aim, although at the cost of delaying the presentation of the Chairman's annual report to full council by approximately 1 month.

A further Forward Work programme has therefore been prepared for the 2018/2019 municipal year along the same lines, but including additional matters such as code of conduct training and the presentation of the Chairman's Annual Report.

The draft programme is attached and the Committee is asked to approve its content or make such changes as it thinks fit.

In addition to the scheduled reports set out in the Programme, the Committee will continue to receive ad hoc reports relating to such matters as dispensation applications and decisions by the Adjudication Panel for Wales as and when they arise.

DETAILED REPORT ATTACHED ?

YES

## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: L Rees-Jones

#### Head of Administration and Law

Policy, Crime & Disorder and	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
Equalities NONE	NONE	NONE	NONE	NONE	NONE	NONE



EICH CYNGOR arleinamdani www.sirgar.llyw.cymru YOUR COUNCIL doitonline

www.carmarthenshire.gov.wales

## CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed belowSigned:L Rees-JonesHead ofAdministration and Law

- 1. Scrutiny Committee Not applicable
- 2. Local Member(s) Not applicable
- 3. Community / Town Council Not applicable
- 4. Relevant Partners Not applicable
- 5. Staff Side Representatives and other Organisations Not applicable

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Legal file	DPSC-160	Legal Services, County Hall



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# STANDARDS COMMITTEE FORWARD WORK PROGRAMME 2018/2019

JUNE 2018	SEPTEMBER 2018	DECEMBER 2018	JANUARY 2019	MARCH 2019
Complaints & Compliments Annual Report	Ombudsman's Annual Report	Code of Conduct Compliance by Town & Community Councils	Presentation of Chairman's Annual Report at Full Council	Forward Work Programme for 2019/2020
Review of Whistleblowing Policy	Feedback on Code training for Town & Community Councillors	Chairman's Annual report to Full Council		Preparation for Code training for Town & Community Councillors
Code of Conduct update	Code of Conduct update	Code of Conduct update		Code of Conduct update
Deliver Code of Conduct Training to Town & Community Councillors				

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# Agenda Item 7

## STANDARDS COMMITTEE 16/03/18

## CODE OF CONDUCT TRAINING FOR TOWN AND COMMUNITY COUNCILLORS

#### **Recommendations / key decisions required:**

To consider the training presentation and agree dates for the proposed sessions

#### Reasons:

The subject matter of this report falls within the remit of the Committee

Scrutiny Committee recommendations / comments:

Not applicable

Exec Board Decision Required

**Council Decision Required** 

NO NO

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Cllr E Dole (Leader)

Directorate		
Chief Executives		
Name of Head of Service:	Designations:	
Linda Rees-Jones	Head of Administration & Law	Tel Nos.
Report Author:		01267 224018
Robert Edgecombe	Acting Legal Services Manager	E Mail Addresses:
		RJEdgeco@carmarthenshire.gov. uk.



## EXECUTIVE SUMMARY STANDARDS COMMITTEE 16/03/18

#### CODE OF CONDUCT TRAINING FOR TOWN AND COMMUNITY COUNCILLORS

For several years the Standards Committee has arranged training sessions on the Members Code of Conduct for Town and Community Councillors. These have been held in County Hall in June or July, and the 2017 sessions were well received with approximately 100 delegates in attendance over the two evenings.

Preparations are now being made to repeat these sessions in 2018 and a revised presentation is attached which seeks to refresh the content so that it continues to be relevant

The main changes are:

- 1. Deletion of the section on pre-determination
- 2. Deletion of the various questions & case studies and their replacement with a new 'Case Studies' section with 3 detailed studies based on real cases.

It is also suggested that delegates be provided with sample dispensation applications, from those received by the committee in recent years.

One of the main elements of the feedback from the 2017 sessions was the desire for greater use of the welsh language. The committee therefore needs to decide how this might be achieved.

Once the presentation has been finalised it will be send for translation.

As regards the venue and dates for these training sessions, the Committee needs to decide whether to repeat last year's arrangements (two evening sessions in County Hall), increase the number of sessions and/or host them at a variety of locations outside of County Hall.

The committee will also need to decide whether to place a limit upon the number of delegates that attend from each council and/or give priority particular groups.

DETAILED REPORT ATTACHED ? YES



#### **IMPLICATIONS**

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: L Rees-Jones

Head of Administration and Law

Policy, Crime & Disorder and	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
Equalities NONE	NONE	NONE	NONE	NONE	NONE	NONE

#### CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed belowSigned:L Rees-JonesHead ofAdministration and Law

- 1. Scrutiny Committee Not applicable
- 2. Local Member(s) Not applicable
- 3. Community / Town Council Not applicable
- 4. Relevant Partners Not applicable
- 5. Staff Side Representatives and other Organisations Not applicable

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# CÔD YMDDYGIAD CYNGHORWYR COUNCILLORS CODE OF CONDUCT

# RHAGLEN PROGRAMME

Rhagarweiniad Pryd mae'r côd yn Gymwys **Dyletswyddau Cyffredinol Buddiannau Personol Buddiannau Rhagfarnol Buddiannau Eithriedig** Gollyngiadau Gorfodaeth **Ble gallwch gael cyngor** Casgliad Cwestiynau

Introduction When the Code Applies **General Duties Personal Interests Prejudicial Interests Exempt Interests Dispensations** Enforcement Where to seek advice Conclusion Questions

### RHAGARWEINIAD INTRODUCTION

**Based upon the Nolan Principles for conduct in** public life Each Council <u>must</u> adopt its own code based on the WAG model. Last revised – summer 2016 **Standards Committee – 9** members. 3 County **Councillors**, 1 **Community Councillor** and 5 co-opted independent members.

# PRYD MAE'R CÔD YN GYMWYS WHEN THE CODE APPLIES

# PRYD MAE'R CÔD YN GYMWYS WHEN THE CODE APPLIES

Mewn unrhyw gyfarfod swyddogol o'r cyngor Mewn unrhyw gyfarfod gydag aelodau neu swyddogion Wrth weithredu fel cynrychiolydd y cyngor neu os yw'n ymddangos eich bod yn gwneud hynny

- Os ydych yn cynnal busnes y cyngor
- Os ydych yn gweithredu mewn unrhyw rôl swyddogol arall
- Os ydych yn cynrychioli'r cyngor ar gorff arall

- In any official council meeting
- In any meeting with members or officers
- When acting as a Council rep or appearing to do so
- If conducting Council business
- If acting in any other official role
- If a Council rep on another body

#### AND .....

AC

# PRYD MAE'R CÔD YN GYMWYS WHEN THE CODE APPLIES

#### **AR UNRHYW ADEG OS:**

#### yw eich ymddygiad yn debygol o ddwyn anfri ar eich swydd neu ar y cyngor

ydych yn defnyddio eich swydd i gael mantais i chi eich hun neu i rywun arall

ydych yn camddefnyddio adnoddau'r cyngor

### Your conduct is likely to bring your office or the Council into disrepute

**AT ANY TIME IF:** 

You use your position to gain an advantage for yourself or another

You misuse Council resources

# DYLETSWYDDAU CYFFREDINOL GENERAL DUTIES

### DYLETSWYDDAU CYFFREDINOL – RHAID ICHI GENERAL DUTIES – YOU MUST

- Hyrwyddo Cydraddoldeb
- Dangos parch ac ystyriaeth i eraill
- Peidio â bwlio neu aflonyddu ar eraill
- Peidio â pheryglu natur ddiduedd eich swyddogion
- Peidio â datgelu gwybodaeth gyfrinachol
- Peidio ag atal mynediad i wybodaeth
- Peidio â dwyn anfri ar eich swydd neu ar y cyngor

- Promote Equality
- Show respect & consideration to others
- Not harass or bully others
- Not compromise your officers impartiality
- Not disclose confidential information
- Not prevent access to information
- Not bring your office or council into disrepute

# DYLETSWYDDAU CYFFREDINOL – RHAID ICHI GENERAL DUTIES – YOU MUST

- Rhoi gwybod am achosion o dorri'r côd
- Peidio â gwneud cwynion blinderus
- Cydweithredu ag ymchwiliadau
- Peidio â defnyddio eich swydd yn amhriodol
- Peidio â chamddefnyddio adnoddau'r cyngor
- Gwneud penderfyniadau yn wrthrychol
- Rhoi ystyriaeth i gyngor a rhoi rhesymau dros beidio â'i ddilyn

- Report code breaches
- Not make vexatious complaints
- Cooperate with investigations
- Not use your position improperly
- Not misuse Council resources
- Reach decisions objectively
- Consider advice and give
   reasons for not following it

### DYLETSWYDDAU CYFFREDINOL – RHAID ICHI GENERAL DUTIES – YOU MUST

- Cydymffurfio â'r rheolau ynghylch treuliau
- Peidio â derbyn rhoddion neu letygarwch sy'n eich rhwymo neu y mae'n ymddangos eu bod yn gwneud hynny
- Comply with rules on expenses
- Not accept gifts or hospitality that obligates you or appear to do so

## **BUDDIANNAU PERSONOL PERSONAL INTERESTS**

"Mae'n rhaid i'r cyhoedd deimlo'n hyderus bod Cynghorwyr yn gweithredu er budd y cyhoedd, nid er eu budd eu hunain, neu er budd eu teulu a'u ffrindiau."

(Ombwdsmon Gwasanaethau Cyhoeddus Cymru)

"The public must have confidence that Councillors are acting in the public's best interests, not their own, or those of their family and friends."

(Public Services Ombudsman for Wales)

## **BUDDIANNAU PERSONOL PERSONAL INTERESTS**

- Mae'r côd yn rhestru nifer o sefyllfaoedd lle mae buddiant personol yn codi.
- Os oes gennych fuddiant personol mewn unrhyw elfen o waith y cyngor, rhaid ichi ddatgan y buddiant hwnnw.
- Os yw'r buddiant hwnnw hefyd yn fuddiant rhagfarnol, ni allwch gymryd rhan na phleidleisio.

- The Code lists a number of situations where a personal interest arises.
- If you have a personal interest in any council business you <u>must</u> declare that interest
- If that interest is also <u>prejudicial</u> you cannot participate or vote.

### Os yw mater yn ymwneud â'r canlynol neu'n debygol o effeithio ar y canlynol:

- **1.Eich cyflogaeth neu'ch busnes**
- 2.Eich cyflogwr neu fusnes rydych yn bartner neu'n gyfarwyddwr ynddo

3.Unrhyw un (heblaw am eich cyngor) sy'n cyfrannu at eich treuliau etholiad neu dreuliau aelod Neu.... Where a matter relates to or is likely to affect;

- 1. Your employment or business
- 2. Your employer or a business in which you are a partner or director
- 3. Anyone (other than your council) who contributes to your election or members expenses

Or....

### Parhad...

4. Cwmni sydd â lle busnes/tir yn eich ardal ac rydych yn dal 1% o gyfranddaliadau ynddo (neu gyfranddaliadau sy'n werth mwy na £25,000)

5. Contract am nwyddau/gwasanaethau/gwaith rhwng eich cyngor a busnes rydych yn gyfarwyddwr neu'n gyfranddaliwr ynddo

Neu.....

#### Contd..

4. A company with a place of business/land in your area in which you hold 1% of shares (or shares woth more than £25k)

5. A contract for goods/services/works between your

council and a business in which you are a director or a shareholder

Or.....

#### Parhad...

6. Tir rydych yn berchen arno (gan gynnwys perchen yn rhannol arno) yn yr ardal

7. Tir lle mae eich cyngor yn landlord ac rydych chi neu'ch busnes yn denant (gan gynnwys lle'r ydych yn gyfarwyddwr neu'n gyfranddaliwr)

8. Unrhyw dir yn yr ardal lle rydych yn dal trwydded alwedigaethol.

Neu....

### Contd...

6. Land that you own (include part own) in the area

7. Land where your Council is the landlord and you or your business is a tenant (includes where you are a director or shareholder)

8. Any land in the area where you hold an occupational licence.

Or....

### Parhad...

9. Lle'r ydych yn aelod neu lle mae gennych rôl reoli yn y mathau canlynol o sefydliad:

(a)Awdurdod cyhoeddus/corff sy'n cyflawni swyddogaethau cyhoeddus
(b)Cwmni, cymdeithas neu elusen
(c)Corff sy'n bodoli i ddylanwadu ar farn y cyhoedd

Neu....

### Contd...

9. Where you are a member of or have a management role in the following types of organisation;

- (a) Public authority/body exercising public functions
- (b) Company, society or charity
- (c) Body which exists to influence public opinion

Or....

9. Parhad...

(d) Undeb llafur neu gymdeithas broffesiynol
(e) Clwb preifat,
cymdeithas neu fudiad
sy'n gweithredu yn yr
ardal 9. Contd... (d)Trade union of professional association (e)Private club, society or association operating in the area

Or.....

Neu.....

### Lle gellid barnu yn rhesymol fod y mater yn effeithio ar:

1.Eich lles neu'ch sefyllfa ariannol

2.Lles neu sefyllfa ariannol person rydych yn byw gydag ef/hi

3.Lles neu sefyllfa ariannol cysylltiad personol agos

Neu...

# Where the matter might reasonably be regarded as affecting;

- 1. Your well-being or financial position
- 2. The well-being or financial position of a person you live with
- 3. The well-being or financial position of a close personal associate

**Or**...

#### Parhad...

4. Unrhyw gyflogaeth neu fusnes a gynhelir gennych chi, person sy'n byw gyda chi, neu gysylltiad personol agos.

5. Unrhyw berson sy'n cyflogi person sy'n byw gyda chi neu gysylltiad personol agos neu unrhyw fusnes y maent yn bartner neu'n gyfarwyddwr ynddo.

Neu....

#### Contd...

4. Any employment or business carried on by you, a person living with you, or a close personal associate of yours.

5. Any person who employs a person living with you or a close personal associate or any business in which they are a partner or director.

Or....

#### Parhad...

6. Unrhyw awdurdod cyhoeddus, cwmni, cymdeithas, elusen, undeb llafur, cymdeithas broffesiynol, clwb preifat neu gymdeithas y mae person sy'n byw gyda chi/cysylltiad personol agos yn aelod ohono/ohoni neu y mae ganddo/ganddi swydd reoli ynddo/ynddi.

Neu....

#### Contd...

6. Any public authority, company, society, charity, trade union, professional association, private club, or association in which a person living with you/close personal associate is a member or has a position of control or management.

Or....

Parhad...

7. Unrhyw gwmni y mae person sy'n byw gyda chi/cysylltiad personol agos yn berchen ar gyfranddaliadau gwerth mwy na £5,000 ynddo.

OS OES GENNYCH FUDDIANT PERSONOL, RHAID ICHI EI DDATGAN. Contd...

7. Any company in which a person living with you/close personal associate owns shares worth more than £5,000.

IF YOU HAVE A PERSONAL INTEREST THEN YOU MUST DECLARE IT.

# **BUDDIANNAU RHAGFARNOL PREJUDICIAL INTERESTS**

Os oes gennych <u>Fuddiant</u> <u>Personol</u>, RHAID ichi wirio a yw'r buddiant hwnnw hefyd yn fuddiant rhagfarnol.

# **COFIWCH**

Y prawf yw nid a ydych chi'n credu bod y buddiant yn dylanwadu arnoch, ond a ydych chi'n credu y byddai aelod damcaniaethol o'r cyhoedd yn credu ei fod yn gwneud hynny. If you have a <u>Personal</u> <u>interest</u> you MUST check whether that interest is also prejudicial.

# <u>REMEMBER</u>

The test is not whether you think the interest influences you, but whether you think a hypothetical member of the public would think it does.

# BUDDIANNAU RHAGFARNOL PREJUDICAL INTERESTS

- Os oes gennych Fuddiant Rhagfarnol, <u>RHAID</u>ichi:
- 1.ddatgelu'r buddiant hwnnw
- 2.peidio â cheisio dylanwadu ar unrhyw benderfyniad
- 3.gadael y cyfarfod tra bod y busnes hwnnw yn cael ei drafod

If you have a Prejudicial interest you <u>MUST</u>;

- 1. Disclose that interest
- 2. Not try to influence any decision
- Withdraw from the meeting whilst that business is dealt with

## CANLLAW HWYLUS EASY USE GUIDE

- Datblygwyd gan y Pwyllgor Safonau i'ch helpu i gymhwyso'r côd mewn perthynas â buddiannau personol a rhagfarnol
- Tri cham i benderfynu pa fuddiant sydd gennych (os oes buddiant) a beth y dylech ei wneud.
- Developed by the Standards Committee to help you apply the code in relation to personal & prejudicial interests
- Three steps to determine what interest (if any) you have and what you should do.

### **BUDDIANNAU EITHRIEDIG EXEMPTED INTERESTS**

Mae'r côd yn rhestru rhai buddiannau personol NAD ydynt yn fuddiannau rhagfarnol, sef: 1.Lle mae'r busnes yn

ymwneud ag awdurdod arall rydych yn aelod ohono 2.Lle mae'r busnes yn ymwneud ag awdurdod cyhoeddus arall lle mae gennych swydd reoli Neu.... The Code lists certain personal interests which are NOT prejudicial, namely;

- 1. Where the business relates to another authority of which you are a member
- 2. Where the business relates to another public authority in which you have a position of control or management

**Or....** 

# BUDDIANNAU EITHRIEDIG EXEMPTED INTERESTS

Parhad...

3. Lle mae'r busnes yn ymwneud â chorff rydych wedi'i benodi iddo gan eich cyngor

4. Eich rôl fel llywodraethwr ysgol pan NA chawsoch eich penodi gan eich cyngor ONI BAI bod y busnes yn ymwneud yn benodol â'r ysgol honno

Neu.....

Contd..

3. Where the business relates to a body to which you have been appointed by your Council

4. Your role as a school governor where NOT appointed by your Council) UNLESS the business specifically relates to that school

Or....

# BUDDIANNAU EITHRIEDIG EXEMPTED INTERESTS

Parhad...

5. Eich rôl ar y Bwrdd Iechyd Lleol pan NA chawsoch eich penodi gan eich cyngor

6. Mewn perthynas â grant/benthyciad ac ati gan eich cyngor i fudiad cymunedol neu wirfoddol hyd at uchafswm o £500. Contd...

5. Your role on the LHB when NOT appointed by your Council
6. In relation to a grant/loan etc by your Council to a community or voluntary organisation up to a maximum of £500.

# CASE STUDIES

CASE STUDY ONE CASE STUDY TWO CASE STUDY THREE

- Gall Cynghorydd sydd â buddiant rhagfarnol wneud cais i'r Pwyllgor Safonau am ganiatâd i gymryd rhan mewn mater.
- Rhaid i geisiadau gael eu cyflwyno mewn digon o amser i gyfarfod gael ei alw yn unol â'r rheolau ynghylch cyhoeddi agendâu ac ati.

- A CIIr with a prejudicial interest may apply to the Standards Committee for permission to be involved in a matter
- Applications must be submitted in sufficient time for a meeting to be called in accordance with rules on publishing agendas etc.

- Rhaid i geisiadau gael eu cyflwyno ar ffurflen safonol.
- Gallant gael eu cyflwyno gan glerc ar ran 1 cynghorydd neu fwy.
- Rhaid iddynt fod am un neu fwy o'r rhesymau canlynol:

- Applications must be submitted on a standard form
- They may be submitted by a clerk on behalf of 1 or more cllrs.
- They must be based on one or more of the following grounds;

- Mae o leiaf hanner eich cyd-gynghorwyr yn rhannu'r un buddiant.
- Mae natur y buddiant yn golygu na fyddai'n niweidiol i hyder y cyhoedd
- Mae gan y Cynghorydd arbenigedd penodol sy'n cyfiawnhau ei gyfranogiad/chyfranogiad parhaus
- Mae'r buddiant yn gyffredin i gyfran sylweddol o'r cyhoedd

- At least 1/2 of fellow cllrs share the same interest
- The nature of the interest is such that it would not damage public confidence
- The Cllr has a particular expertise which justifies their contd. involvement
- The interest is common to a significant proportion of the public

- Mae'r mater yn ymwneud â mudiad gwirfoddol ac mae'r Cynghorydd yn rhan o'r gwaith o'i reoli ac nid oes ganddo unrhyw fuddiant arall yn y mater (gall siarad yn unig, ni all bleidleisio dan yr opsiwn hwn)
- Fel arall, mae'n briodol yn yr holl amgylchiadau
- (Mae rhesymau eraill ar gael ond nid ydynt yn gymwys i Gynghorwyr Cymuned)

- The matter relates to a vol. organisation & the Cllr is involved in its management & has no other interest in the matter (can only speak, not vote under this option)
- Otherwise appropriate in all the circumstances
- (There are other grounds available but they do not apply to Community Clirs)

Fel arfer, caniateir gollyngiadau am gyfnod penodol (hyd at 6 mis yn aml)

Mae'r rhan fwyaf o ollyngiadau i siarad yn unig ac maent yn ymwneud â chyfranogiad cynghorydd mewn mudiad gwirfoddol. Dispensations are usually granted for a set period of time (often up to 6 months) The majority of dispensations are to speak only and relate to a cllrs involvement in a voluntary organisation.

(See sample applications for help on how to complete the form)

## GORFODAETH ENFORCEMENT



# GORFODAETH ENFORCEMENT

- Dylid cyfeirio pob cwyn ynghylch torri'r côd at Ombwdsmon Gwasanaethau Cyhoeddus Cymru a fydd yn penderfynu a oes angen ymchwilio neu beidio.
- Os bydd Ombwdsmon Gwasanaethau Cyhoeddus Cymru yn penderfynu bod yr achos yn teilyngu ymchwiliad, gall wneud hynny ei hun neu gyfeirio'r achos at y Swyddog Monitro lleol i wneud hynny.
- All complaints regarding breaches of the code should be referred to the PSOW who will decide whether or not to investigate.
- If the PSOW decides the case merits investigation, he may do so himself or refer the case to the local Monitoring Officer to do so

### GORFODAETH ENFORCEMENT

- Os bydd ymchwiliad yn canfod tystiolaeth bod y côd wedi'i dorri, gellir cyfeirio'r achos at y Pwyllgor Safonau lleol neu at Banel Dyfarnu Cymru ar gyfer penderfyniad.
- Gall y Pwyllgor Safonau atal Cynghorydd o'i swydd.
- Gall y Panel Dyfarnu wahardd Cynghorydd o'i swydd.
- Gall y ddau osod sancsiynau llai.

- If an investigation finds evidence of a breach it may be referred to the local Standards Committee or the Adjudication Panel for Wales for determination.
- The Standards Committee can suspend a Cllr from office
- The Adjudication Panel can disqualify a Cllr from office
- Both can impose lesser sanctions

# BLE GALLWCH GAEL CYNGOR WHERE TO SEEK ADVICE

### <u>Clercod</u>

Gallant geisio cyngor gan y Swyddog Monitro ynghylch y côd

### **Cynghorwyr**

Mae canllawiau'r Ombwdsmon yn ei gwneud yn eglur y dylai Cynghorwyr geisio cyngor gan eu Clercod ynghylch materion yn ymwneud â'r côd a dim ond mynd at y Swyddog Monitro os nad yw'r clerc ar gael

### <u>Clerks</u>

May seek advice from the Monitoring Officer in relation to the Code

### **Councillors**

Ombudsman's guidance makes it clear that Councillors should seek advice from their Clerks on Code issues and only approach the Monitoring Officer if the clerk is unavailable

# CASGLIAD CONCLUSION

- Dylech gymryd amser i ymgyfarwyddo â'r côd
- Sicrhewch fod y côd gennych chi pan fyddwch yn cynnal busnes y cyngor
- Defnyddiwch ollyngiadau i gyflawni eich rôl ddemocrataidd
- Os ydych yn ansicr CEISIWCH GYNGOR

- Take time to familiarise yourself with the code
- Always have it with you when conducting council business
- Make use of dispensations to fulfil your democratic role
- If unsure SEEK ADVICE

# CWESTIYNAU QUESTIONS



### CASE STUDY ONE

Cllr Tump is a local councillor with very strong views on how things should be done. He particularly dislikes the way the council's clerk Mr Coney performs his duties.

In a number of emails to fellow councillors, members of the public and the local press Cllr Tump questioned Mr Coney's capacity to perform his role on the grounds that he was showing signs of 'early dementia' and that he was disabled, without there being any objective evidence to support his claims.

Cllr Tump repeatedly speculated about Mr Coney's health with others inside and outside the council causing Mr Coney considerable embarrassment and distress.

#### **Questions**

- 1. Does the code apply
- 2. If it does which parts of the Code might Cllr Tump have breached

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#### Case Study 2

Cllr Tump disagrees with the running of the local school. In particular Cllr Tump objects to the decision by the Governors to sack one of their members, Mr Cannon, who is a close friend of Cllr Tump.

Cllr Tump asks the clerk, Mr Coney, to write to the governors saying that the Council objected to the sacking of Mr Cannon. When Mr Coney refused to do so without a Council resolution Cllr Tump warned him that legal action could be taken against the Council if a letter was not sent.

At the next council meeting Cllr Tump raised the sacking of Mr Cannon and again asked for a letter to be sent to the governors. When his fellow Councillors refused to support his request Cllr Tump sent several emails from his council email address and signed 'Cllr D Tump' to the local County Councillors, AMs and MPs calling for them to step in and have Mr Cannon reinstated as a governor of the school.

#### Questions

- 1. Does the Code apply?
- 2. If it does, have any breaches of the code occurred?

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#### Case Study 3

Cllr Tump is a big fan of Facebook and regularly uses it to share information about his role as a Cllr, usually in the early hours of the morning.

Cllr Tump sends a message to the 3 fellow members of a Facebook messenger group which he is part of in which he makes rude and offensive comments about the appearance of a fellow councillor.

One of the group members is friendly with that Cllr and makes them aware of Cllr Tump's comments. The Cllr is deeply hurt and embarrassed by the comments.

When that Cllr challenges Cllr Tump at the next meeting of the Council, Cllr Tump repeats his comments in front of the other Cllrs and a representative of the local press. Luckily the press do not publish the comments.

#### Questions

- 1. Does the Code apply?
- 2. If it does have there been any breaches of the Code?

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